### SHELBY COUNTY, TENNESSEE

# ADOPTED BUDGET Fiscal Year 2016



### Mark H. Luttrell, Jr., Mayor

### Prepared by the Department of Finance:

Mike Swift, Director of Administration & Finance Wanda Richards, Budget Director Michael Lubiani, Senior Financial Analyst Marsha Logan, Financial Analyst Shawn Cook, Financial Analyst



GOVERNMENT FINANCE OFFICERS ASSOCIATION

### Distinguished Budget Presentation Award

PRESENTED TO

### **Shelby County Government**

**Tennessee** 

For the Fiscal Year Beginning

July 1, 2014

Jeffry P. Enon

**Executive Director** 

The Government Finance Officers Association of the United State and Canada (GFOA) presented a Distinguished Budget Presentation Award to Shelby County Government, Tennessee for its annual budget for the fiscal year beginning July 1, 2014. In order to receive this award, a government unit must publish a budget document that meets program criteria as a policy document, as an operating guide, as a financial plan, and as a communication device.

This award is valid for the period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

## **Shelby County Government Adopted Budget for Fiscal 2016**

Car Rental Tax Fund ..... E-39
Economic Development Fund .... E-40
Grant Funds ..... E-41

#### **Table of Contents**

Introduction	<b>Division of Information Technology Svcs.</b>
Mayor's Letter of Transmittal A-1	Program Organizational Chart F-2
Budget Overview A-3	Division Overview and Summaries F-3
Shelby County Officials A-14	General FundF-9
County Organizational Chart A-15	Chief Information Officer F-12
Shelby County Background A-16	Information Technology Operations F-14
Mission, Goals and Strategies A-18	Internal Service FundF-17
Strategic Goals and Objectives A-19	IT Internal Services F-18
Budget Calendar A-26	
Budget Format A-27	<b>Division of Planning and Development</b>
Budget Process A-28	Program Organizational Chart
Chart of Accounts A-30	Division Overview and Summaries
Fund Accounting A-32	General Fund
Financial Planning Policies A-38	HousingG-10
Accounting Policies A-40	Enterprise FundG-13
•	Codes Enforcement Fund SummaryG-15
All Funds Summary	
Sources and Uses ChartsB-2	Director of Planning & DevelopmentG-16
Prime AccountsB-4	Local PlanningG-18
Revenue and Expenditure Summaries B-5	Codes Enforcement
Revenue OverviewB-8	Regional Services
Fund Balance Analysis B-14	Grant Funds
FTE Position Summaries B-15	Division of Dublic Works
THE FOSITION Summanes	Division of Public Works
Consul Fund Cummany	Program Organizational ChartH-2
General Fund Summary	Division Overview and SummariesH-3
Sources and Uses Charts	General FundH-9
Prime Accounts	Director and StaffH-12
Net Expenditures by Division	Environmental ProgramsH-14
Revenue Overview	Parks & Grounds MaintenanceH-16
Fund Balance Analysis	Support ServicesH-18
Five Year Projections and Analysis	Special Revenue FundsH-21
Position Control Budget	Roads and Bridges Fund SummaryH-23
Increase Request Summary	Roads and Bridges Operations H-24
	Waste Management H-26
Other Funds Summaries	Storm Water Fees FundH-28
Summary of Other Funds	Enterprise FundH-31
Prime Accounts by Fund Type D-3	Fire Services FundH-32
	Internal Service FundH-35
<b>Division of Administration and Finance</b>	Fleet Vehicle Replacement
Program Organizational Chart E-2	Fleet ServicesH-40
Division Overview and Summaries E-3	Mail and Print ServicesH-42
General Fund E-9	Grant Funds H-43
Mayor's Office E-12	
Public Affairs E-14	Corrections
CAO E-16	Program Organizational Chart I-2
County Attorney E-18	Division Overview and Summaries I-3
Director of Admin and Finance E-20	Enterprise FundI-11
Central Operations E-22	Corrections FundI-13
County Grants E-24	Corrections AdministrationI-14
Human Resources E-26	Adult Offender CenterI-16
Purchasing E-28	Corrections Center FacilityI-18
Finance E-30	Grant FundsI-21
Board of Equalization E-32	
Special Revenue Funds E-35	
Hotel-Motel Tax Fund E-38	

#### Shelby County Government Adopted Budget for Fiscal 2016

#### **Table of Contents**

<u>Division of Health Services</u>	<u>Judicial</u>	
Program Organizational ChartJ-2	Program Organizational Chart	M-2
Division Overview and SummariesJ-3	Division Summaries and Charts	M-3
General FundJ-11	General Fund	M-7
Director of Health ServicesJ-14	Chancery Court	M-10
Forensic ServicesJ-16	Circuit Court	M-12
Administration and FinanceJ-18	Criminal Court	
Environmental Health ServicesJ-20	General Sessions Court	M-16
Community HealthJ-22	Probate Court	M-18
Health Planning and PromotionJ-24	Juvenile Court Judge	M-20
Inmate Medical CareJ-26	Juvenile Court Clerk	
Public Health and SafetyJ-28	Public Defender	M-24
Special Revenue FundsJ-31	Divorce Referee	M-26
Air Emissions FeesJ-34	Jury Commission	
Vector ControlJ-36	Attorney General	
Air Emission Fines & PenaltiesJ-38	Special Revenue Funds	M-33
Grant FundsJ-41	General Sessions Court Clerk DP Fun-	
	Criminal Court Clerk DP Fines	M-37
<u>Division of Community Services</u>	General Sessions Court DUI Fines	M-38
Program Organizational Chart K-2	General Sessions Court Drug Court	M-39
Division Overview and Summaries K-3	Grant Funds	
General Fund K-9		
Director of Community Services K-12	Other Elected Officials	
Community and Diversion Services K-14	Program Organizational Chart	N-2
Crime Victims Center K-16	Division Summaries and Charts	
Pretrial ServicesK-18	General Fund	
Grant FundsK-21	Commissioners' Contingency	
	Legislative Operations	
Sheriff	Equal Opportunity Compliance	
Program Organizational ChartL-2	Assessor	
Division Overviews and SummariesL-3	County Clerk	
General FundL-11	Register	
Sheriff Administration Division	Trustee	
Sheriff's StaffL-14	Election Commission	
Planning and ResearchL-16	Special Revenue Fund	
FinanceL-18	Register DP Fund	
Information SystemsL-20	riogiotor Di Taria	14 20
CAOL-22	Education	
Law Enforcement Division	Education Overview	0.0
Chief DeputyL-24	Education Financial Summary	
FugitiveL-26	Luucalion i manciai Summary	0-7
DetectivesL-28	Dobt Convice Fund	
Special OperationsL-30	Debt Service Fund	р.о
Uniform PatrolL-32	Debt Service Fund Overview	
CourtsL-34	Debt Graphs	
TrainingL-36	Debt Service Summary	P-/
Jail Division	One ital Immunoscana ant Diam	
Jail AdministrationL-38	Capital Improvement Plan	
Jail SecurityL-40	Index	
Jail ProgramsL-42	Overview and Summary	
Special Revenue FundL-45	FY16 Allocations and Project Descriptions	
DUI Vehicle Seizures FundL-48	FY16 Projects in Other Funds	
Alert FundL-49	FY16-20 Summaries by Type	Q-11
Sheriff Narcotics FederalL-50		
Sheriff Narcotics StateL-51	<u>Appendix</u>	
SCSO DUI Blood TestsL-52	A – Shelby County Profile	
Grant FundsL-53	B – Abbreviations and Glossary	
Grant i ando	C – Current Contact Information	
	D – Budget Approval	R-15

### MARK H. LUTTRELL, JR. MAYOR

August 14, 2015

The Honorable Heidi Shafer, Budget Chairman The Honorable Justin Ford, Commission Chairman Members of the Shelby County Board of Commissioners

#### Dear Commissioners:

I am pleased to present the Fiscal 2016 Adopted Budget for Shelby County Government for Fiscal 2016. Our property tax base reflects increased stability in realty markets, despite a lack of population growth. This stability and moderate growth have allowed us to present a structurally balanced operating budget without the need for a property tax increase or the use of reserves. Total sources and uses of funds are balanced at \$1,203,177,055. The General Fund remains strong with fund balance at about 27% of revenue, ensuring cash flow availability and the continuation of our excellent bond ratings for optimal financing options.

Property tax projections are fundamental to the County budget because this funding source represents 64% of all revenues. The Administration worked closely with the Trustee and the Assessor to forecast property tax revenue at a penny value of \$1,670,000 - representing 1% growth over prior year actual collections. The additional tax revenue allowed us to address several significant needs in the core functional areas of Education, Criminal Justice, Community Health and Environmental programs.

**Education** is the County's primary investment and we share a common commitment with the schools for their success. As a result of strong property tax collections and declining debt service obligations, an additional \$10 million has been allocated to the Education Fund for FY16. All school systems within Shelby County will share this increase based on attendance ratios. Continued funding of \$3 million for Pre-Kindergarten programs has also been included as an important foundation for the future educational attainment of our students. Significant budgetary challenges will continue for the Shelby County Schools as the issues of OPEB liability and declining enrollment are addressed.

The need for effective **Criminal Justice** programs continues to require over 75% of all General Fund resources. This budget commits an additional \$3 million to support criminal justice functions. In a continuing effort to improve juvenile justice in compliance with the Department of Justice recommendations, Juvenile Court detention and court security services have been transferred to the Sheriff. This transition required additional funding for salary equity, training, and enhanced security. The offices of the District Attorney and Public Defender also received staffing increases for their operations.

Our community faces significant **Health and Environmental** issues that have been addressed in this budget. An additional \$1 million in funding has been allocated for health initiatives, including increased support to Regional One Health as a vital component of our health infrastructure and also for family planning and rape crisis programs. Blight control efforts have

been strengthened with additional funds to maintain and improve the quality of our neighborhoods. The County Commission also approved \$1.6 million in funding for grants to non-profit civic and charitable organizations to promote the welfare of county residents.

The many programs and services that this budget supports are carried out on a daily basis by a diverse team of skilled and dedicated employees. Investment in attracting and retaining a productive workforce with competitive compensation and benefits is critical to our continued success. The important contribution of our employees is recognized in this budget in several ways:

- A general salary increase of 1.7% is included, based on the federal COLA rate.
- Longevity pay that has long been a part of the compensation plan for public safety employees has been extended to include all employees.
- Health care plan benefits have been carefully weighed against cost to achieve a sustainable balance.
- Pension and OPEB benefits continue to be fully funded to ensure future commitments.

The County Capital Improvement Budget for FY16 is \$20 million, in accordance with our long term Debt Reduction Plan. The five year CIP plan emphasizes the growing need for maintenance and renovations to existing buildings and infrastructure, including the probable need to provide funding for major maintenance needs of the FedEx Forum. Investment in information technology is also recognized as a critical component of efficient and secure operations, with all projects reviewed and prioritized by the IT Steering Committee. CIP funding for schools has not been included in the FY16-20 plan, pending completion of an assessment of facility conditions.

The County's outstanding bonded debt at June 30, 2014, was \$1.27 billion and is expected to decline to about \$1.16 billion at June 30, 2015. As long as we comply with our Debt Plan that limits County funding for capital projects to a maximum of \$75 million per year, debt will continue to slowly decline to a level below \$1 billion. The major bond rating agencies have recognized our strong financial management and commitment to "live within our means" by awarding Shelby County the second highest ratings of AA+/AA+/AA1 over the past five years.

The County budget document is a management plan that reflects the sound principles of accounting and finance held by the Governmental Accounting Standards Board and is prepared in a format that fully complies with the Government Finance Officers Association. The complete budget document is available on the Finance page of our website at <a href="www.shelbycountytn.gov">www.shelbycountytn.gov</a>.

I want to sincerely thank the Commissioners, Elected Officials and Division Directors for their partnership and support in the development of the Fiscal 2016 Budget. As a financial plan, it reflects our shared sense of fiscal integrity and commitment to making Shelby County a great place to live, work, play and invest for the future.

Sincerely,

Mark H. Luttrell, Jr.

Mayor